

MINUTES FROM THE ORDINARY MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY, HELD ON THURSDAY 30 JUNE 2016 AT GUARDSMAN TONY DOWNES HOUSE, DROYLSDEN

GM INTERIM MAYOR	Tony Lloyd (in the Chair)
BOLTON COUNCIL	Councillor Cliff Morris
BURY COUNCIL	Councillor Rishi Shori
MANCHESTER CC	Councillor Sue Murphy
OLDHAM COUNCIL	Councillor Jean Stretton
ROCHDALE MBC	Councillor Richard Farnell
SALFORD CC	City Mayor Paul Dennett
STOCKPORT MBC	Councillor Alex Ganotis
TAMESIDE MBC	Councillor Kieran Quinn
TRAFFORD COUNCIL	Councillor Sean Anstee
WIGAN COUNCIL	Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMFRA	Councillor David Acton
GMWDA	Councillor Nigel Murphy
TfGMC	Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Margaret Asquith	Bolton Council
Mike Owen	Bury Council
Howard Bernstein	Manchester CC
Carolyn Wilkins	Oldham Council
Steve Rumbelow	Rochdale MBC
Jim Taylor	Salford CC
Eamonn Boylan	Stockport MBC
Steven Pleasant	Tameside MBC
Joanne Hyde	Trafford Council
Donna Hall	Wigan Council
Peter O'Reilly	Chief Fire Officer, GM Fire & Rescue Service
Ian Hopkins	Chief Constable, GM Police

Jon Lamonte
Mark Hughes
Simon Nokes
Adam Allen

Clare Regan
Liz Treacy
Richard Paver
Andrew Lightfoot
Julie Connor
Sylvia Welsh
Paul Harris
Ross MacRae

Chief Executive, TfGM
Manchester Growth Company
New Economy
Office of the Police & Crime
Commissioner
Office of the GM Interim Mayor
GMCA Monitoring Officer
GMCA Treasurer
Deputy Head of the Paid Service
Head of GMIST
) Greater Manchester
) Integrated Support Team
GMCA Media Lead

96/16. APOLOGIES

An apology for absence was received and noted from Councillor Richard Leese. Members noted that Councillor Sue Murphy was in attendance as his substitute.

97/16 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

a. Supporting British Industry

The Chair suggested that Greater Manchester should look to utilise local resources where possible, particularly in relation to the procurement of steel, and undertook to write to the Business Secretary to understand how this could be developed further.

b. GM Procurement Practices

Referring to a recent legal case regarding the black listing of active trades unionists, the Chair commented that this was an opportune time to examine GMCA's procurement processes and requested that a paper on this matter be brought to a future meeting of the GM Combined Authority.

c. Community Cohesion

The Chair noted that following recent incidents of hate crime, districts and partners were working together to address such incidents.

98/16 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in relation to the items on the agenda.

99/16 MINUTES OF GMCA MEETING HELD ON 27 MAY 2016

The minutes of the previous GMCA meeting held on 27 May 2016 were submitted.

RESOLVED/-

To approve the Minutes of the GMCA meeting held on 27 May 2016 as a correct record.

100/16 FORWARD PLAN OF STRATEGIC DECISIONS

Consideration was given to a report which advised Members of those strategic decisions that were to be considered by the GMCA over the upcoming four months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions, as set out in the report.

101/16 MINUTES

a. Joint GMCA and AGMA Executive Scrutiny Pool

The minutes of the Joint GMCA and AGMA Executive Scrutiny Pool meeting, 10 June 2016 were submitted.

RESOLVED/-

To note the minutes of the Joint GMCA and AGMA Executive Scrutiny Pool meeting, 10 June 2016.

b. Transport for Greater Manchester Committee (TfGMC)

The minutes of the TfGMC meeting, held on 10 June 2016 were submitted.

RESOLVED/-

To note the minutes of the TfGMC meeting, held on 10 June 2016.

102/16 OUTCOME OF THE EUROPEAN UNION REFERENDUM

Tony Lloyd, GM Interim Mayor read out the following statement on the outcome of the recent referendum on European Union membership.

People in Greater Manchester and the UK spoke clearly last week and we will now leave the European Union.

"This was not the outcome GM Leaders had campaigned for but we all now have a duty to ensure that we work together and forge the best future for Greater Manchester.

Our city-region has a long and proud history of being outward and market facing. Working constructively with other city-regions in Europe, with international investors and business, will remain a key part of our strategy in the future. We know that our future success will depend on forging even stronger international relationships to support the growth and development of Greater Manchester's economy in an increasingly complex global economy.

We recognise the referendum result will pose new challenges to Greater Manchester both in the short and medium term. We are focussed on how we remain an attractive place for international investment and where local businesses can feel confident to invest.

The future of EU funding will also be a focus for GM Leaders. Communities across Greater Manchester have benefitted from EU funding for many years and Leaders will work hard to protect that income. We will seek urgent discussions to clarify what will happen to our European funding while we negotiate to leave the EU and how the UK Government plans to replace it.

GM Leaders have already started to work on how we respond to these challenges and others following the Brexit vote. GMCA officers will bring forward a detailed report for our next meeting for further discussion.

However, Thursday's result also made clear that people want to see decisions made closer to home by local leaders who are in touch with their communities. The case for further devolution has never been stronger and Greater Manchester will continue to lead the way in bringing powers to local communities.

Finally, to all Europeans living and working in Greater Manchester, you are welcome here. We are proud you have chosen to make GM your home and we will always appreciate the contribution you make to our city-region."

In receiving the statement, Members made the following comments:-

- a. That any negotiations should make the case for strengthening the redistribution of powers to Greater Manchester and confirm the Government's support for the Northern Powerhouse.
- b. That GM should be formally included in the national negotiations at an appropriate level given its population size and economic contribution within the UK
- c. The GMCA and GM Local Authorities and partners had an important role to play in addressing legislative issues around housing, employment and skills.
- d. That immigration issues, the current system and residents' concerns are important issues for discussion and we should listen to our residents.
- e. That GM should seek to ensure that commitments to the Northern Powerhouse and other critical investments important to GM are protected.

RESOLVED/-

That the GMCA strongly endorses the Statement with the additional comments noted above.

103/16 GMCA GOVERNANCE REVIEW: GMCA ORDER

Tony Lloyd, GM Interim Mayor introduced a report which summarised the second phase of a review of the functions and governance arrangements of the GMCA.

Members noted that the second phase focuses on those arrangements for Fire and Rescue and Waste functions within a newly integrated Combined Authority from 1 April 2017, Transport (Mayoral and non Mayoral functions and funding), Education, Training, Skills and Employment Functions. Overview and Scrutiny arrangements and Public Sector equality duties were also included.

RESOLVED/-

1. To note the outcome of the review and the draft Scheme, as set out at Appendices A and B to the report.
2. To endorse the conclusion of the review that the making of an Order to confer on the GMCA the additional functions in the Scheme and the associated revisions to the governance arrangements would be likely to improve the exercise of statutory functions in Greater Manchester.
3. To note the implications of the Public Sector Equality Duty, as set out in the report.
4. To approve and publish the scheme pursuant to section 112 of the Local Democracy, Economic Development and Construction Act 2009, as amended.
5. To approve the use of statutory Charge as the means of providing a smoothing mechanism to ensure that Council Tax payers are no worse-off as a result of funding the Mayoral transport proposals.
6. To approve the arrangements for public consultation on the proposals in the scheme and to authorise the Head of Paid Service, GMCA, in consultation with the Interim Mayor, to provide the Secretary of State with a summary of the consultation responses.
7. To delegate authority to the Head of Paid Service, GMCA in consultation with the Interim Mayor and Vice Chairs of GMCA to agree the terms of the Orders required to implement the devolution deals.

104/16 GMCA CONSULTATION ON GOVERNANCE REVIEW AND SCHEME PHASE 1

Tony Lloyd, the GM Interim Mayor, introduced a report which provided Members with a summary of the responses of the Greater Manchester Consultation on Governance review and Scheme (phase 1).

RESOLVED/-

To note the report.

105/16 BUS SERVICES BILL UPDATE

Tony Lloyd, GM Interim Mayor introduced a report summarising the Bus Services Bill which had recently been published in Parliament and set out the potential implications the introduction of the Bus Bill posed for Greater Manchester.

A Member highlighted that the enactment of the Bus Service Bill was fundamental to the establishment of a Mayoral Combined Authority for GM and also that Bus Franchising would enable simplified ticketing arrangements and the use of more efficient, low emission vehicles across Greater Manchester.

RESOLVED/-

1. To welcome the publication of the Bus Services Bill.
2. To instruct officers to continue to work to ensure that the Bus Services Bill can deliver the practicable tools required to fulfil GM's transport objectives.
3. To request officers to report back on progress of the Bill as it passes through Parliament.

106/16 JUSTICE DEVOLUTION

Tony Lloyd, GM Interim Mayor introduced a report which provided Members with an update on the ongoing devolution agreement discussions with the Ministry of Justice, National Offender Management Service and the Youth Justice Board.

RESOLVED/-

1. To note the progress being made in relation to our devolution agreement discussions with the Ministry of Justice, National Offender Management Service and the Youth Justice Board.
2. To agree that delegated authority to sign off the Memorandums of Understanding (MOU) with the Department is given to the Head of Paid Service, GMCA, in consultation with the Interim Mayor.

3. To note that there is a Justice Devolution Partnership Event planned for the 7th July, which the Secretary of State for Justice is planning to attend and at which the MOUs will be published.
4. To approve the Justice Devolution logo for use in stakeholder and public communications.

107/17 REFRESHING THE GREATER MANCHESTER APPROACH

Tony Lloyd, GM Interim Mayor introduced a report which provided an overview of a number of strategically significant workstreams currently underway to support the delivery of Greater Manchester's growth and reform ambitions and suggested that, in light of this work, and in response to the changing context in which Greater Manchester is operating, it is now timely to develop a refreshed and revised economic strategy for Greater Manchester. Members noted that this revised strategy will reassess the issues and opportunities that Greater Manchester needs to address to ensure that all parts of the conurbation can play a strong and positive economic role in supporting future growth and maximising the ability of residents to share the benefits of that growth. The report proposes that a seminar for Leaders, Chief Executives and relevant officers is arranged in July or August 2016 to provide the opportunity for a collective re-examination of the Greater Manchester strategic approach.

Members also noted the work of the RSA Inclusive Growth Commission, and the importance of a GM submission to the Commission's open call for evidence to ensure that the full range of issues of relevance to Greater Manchester are considered by the Commission.

In addition, the report also provided an overview of work currently underway to develop a strategy for public engagement, including work by The Campaign Company to test current levels of awareness of the role and work of the GMCA and proposals to develop a 'brand identity' and profile strengthening campaign for Greater Manchester.

RESOLVED/-

1. To endorse the proposal to revisit and refresh the Greater Manchester Strategy in the light of the changing context in which Greater Manchester operates and to reflect the wide ranging work underway to deliver our Growth and Reform objectives and the development of the GMSF and the associated Investment Strategy.
2. To endorse the proposal for a seminar(s) for Executive Members with portfolio responsibility for economic development, convened by Sir Richard Leese as portfolio holder for Economic Strategy, to ensure that all are fully sighted on the findings of the Deep Dive analysis and the emerging evidence base under development to support the Greater Manchester Strategy.

3. To endorse the proposal to arrange a seminar(s) for Leaders, Chief Executives and relevant officers at the end of July or August 2016 to provide an opportunity to review both the Greater Manchester strategic approach and the emerging framework for public engagement.
4. To endorse the proposal to develop a Greater Manchester submission to the call for evidence issued by the RSA Inclusive Growth Commission to ensure that the full range of issues of relevance to GM are considered by the Commission.
5. To give delegated authority to the Portfolio Holder for Communications to finalise the proposal to develop a 'brand identity' for Greater Manchester.
6. To agree that a further report be presented to a future meeting of the Combined Authority.

108/16 GREATER MANCHESTER GROWTH DEAL – CONDITIONAL AND FULL APPROVAL GATEWAY

Tony Lloyd, GM Interim Mayor introduced a report which informed Members of the outcome of a number of Gateway Reviews and recommend that the Salford Bolton Network Improvement Bolton Delivery Packages 1 and 7 (Raikes Lane Junction Improvements & Bolton Bus Stop Upgrades) are granted Full Approval.

RESOLVED/-

1. To grant Full Approval for the Salford Bolton Network Improvement Bolton Delivery Packages 1 and 7.
2. To note the recent completion of Gateway Reviews on a number of Growth Deal schemes and that Conditional Approval on these schemes has been achieved.

109/16 POTENTIAL EVERGREEN HOLDING FUND NOVATION

Eamonn Boylan, Portfolio Lead Chief Executive for Investment Strategy and Finance, presented a report which set out the key principles of the proposed Evergreen Holding Fund novation and sought the approval of the GMCA to the transaction.

RESOLVED/-

1. To note the contents of the report and endorse the approach being taken to novate NWUIF to GMCA.
2. To authorise the establishment of "NewCo" as the corporate structure as set out in this report.

3. To delegate authority to the Chief Executive, the Section 151 Officer, Chief Investment Officer and Monitoring Officer to finalise the terms of and enter into any legal documents or agreements necessary to facilitate the above recommendations.

110/16 METROLINK PHASE 3 EVALUATION

Tony Lloyd, GM Interim Mayor introduced a report setting out the early findings from monitoring and evaluation activity relating to Metrolink Phase 3.

RESOLVED/-

To note the update report on Metrolink Phase 3 Evaluation and that the full research report was to be included on to the www.greatermanchester-r-ca.gov.uk website.

111/16 DRAFT GREATER MANCHESTER TRANSPORT STRATEGY 2040 AND 5-YEAR DRAFT DELIVERY PLAN 2016/17-2021/22

Tony Lloyd, GM Interim Mayor introduced a report which set out the approach to reviewing and approving the draft versions of the Greater Manchester Transport Strategy 2040 and first 5-year Delivery Plan (2016/17-2021/22), and to confirm the arrangements for a 12-week public consultation, commencing on 4 July 2016.

RESOLVED/-

1. To note the draft Greater Manchester Transport Strategy 2040 document and that minor changes have been made under delegated authority following legal review.
2. To approve the associated draft 5-year Delivery Plan, covering the period 2016/17-2021/22.
3. To note the arrangements for a 12-week consultation due to commence on 4 July 2016.

112/16 SMART TICKETING UPDATE

Tony Lloyd, GM Interim Mayor introduced a report which sought the approval of the GMCA of plans to extend the range of Smart Ticketing, to include multi-modal and Metrolink products and sets out proposals for new account based payment systems which complement the Smart Ticketing service and will make travel easier across Greater Manchester.

RESOLVED/-

1. To support TfGM's plans to extend the availability and range of Smart Ticketing to Metrolink and multi-modal on Smart cards;

2. To note the activity underway and the proposed delivery timescales, to develop a business case for a future 'contactless account based' payment service.
3. To note TfGM's ongoing participation in Transport for the North's (TfN) development of a Smart Ticketing/account based proposition that facilitates easier connections across the north of England.

113/16 CO-COMMISSIONING WORK AND HEALTH PROGRAMME

Councillor Sean Anstee introduced a report which provided Members with an update on GM's work with the Department for Work & Pensions (DWP) to co-commission the new Work & Health Programme, which is the successor to the Work Programme. The programme will be the national mainstream welfare to work provision for long-term benefit claimants and those out of work due to ill health or disability, which GM has an ability to design to our own requirements.

The report also provided information on the potential scope, scale, investment requirements and outcomes of the programme.

A further report which provided additional, commercially sensitive information regarding the national Work and Health programme, and appeared in Part B of the agenda was taken as read as part of Members discussions on this item.

RESOLVED/-

1. To note the significant opportunity to design, procure and manage the Work & Health Programme for GM.
2. To note how GM's devolved control of health, skills and European Social Fund budgets provides an opportunity to develop an integrated 'eco-system' of support for some of our most vulnerable workless residents.
3. To agree to develop the Phase 2 application for CFO in conjunction with GMCA Finance.
4. To note the establishment of a task & finish group of the JCB Working Group to develop an investment proposition for the Transformation Fund for the Work & Health Programme.
5. To note the opportunity of the Health Innovation Fund and support a GM submission.
6. To note and support the proposed commissioning strategy for the Work & Health Programme.
7. To agree to delegate authority of the GMCA Treasurer and Portfolio Lead Chief Executive to progress the W&H commissioning on behalf of Combined Authority.

8. To agree for further reports to be provided to the Combined Authority at key junctures in the commissioning process in September, December 2016 and March 2017.
9. To note the recommendations contained in the commercially sensitive Part B Co-commissioning Work and Health Programme at Item 32 on the agenda.

114/16 NORTH WEST HIGH SPEED RAIL REGIONAL SKILLS STRATEGY

Councillor Sean Anstee introduced a report which provided an update to Members on the developments regarding the North West High Speed Rail Regional Skills Strategy and the development of GM actions in response to the strategy.

Members noted that the strategy identifies the following five strategic priorities:-

1. A 20 year vision to help rebalance the economy and contribute to the Northern Powerhouse
2. Create a truly employer led rail sector skills system with joined up higher level vocational pathways
3. Develop hub and spoke model to work with the national High Speed College in Birmingham with a focus on upskilling the existing workforce
4. Ensure a supply of Apprentices to meet employer demand from the rail industry
5. Use HS2 opportunity to promote and increase STEM take up from young people

In welcoming the report, a Member suggested that officers should also provide details of the strength of skills provision in the engineering sector, options to fund apprenticeships for people over 24 years old and to engage and work with neighbouring districts of Cheshire East and Warrington.

RESOLVED/-

1. To note the update, priorities and outcomes of the North West High Speed Rail Skills Strategy, as set out in the report and subsequent comments from Members.
2. To note the actions proposed to develop a GM response to the Strategy, as set out in the report.

115/16 ESTABLISHMENT OF A GREATER MANCHESTER ENERGY COMPANY

Tony Lloyd, GM Interim Mayor introduced a report which provided Members with an update on the work taking place to explore the potential for a GM Energy Company.

A further report which provided additional, commercially sensitive information regarding the establishment of a Greater Manchester Energy Company was taken as read during Members' discussions on this item.

RESOLVED/-

1. To note the content of the report and, in particular, the increasingly competitive nature of the UK energy supply market which impacts on the ability of GM to launch a viable supply business on a "go it alone" basis.
2. To agree that further work should be focussed on the potential for GM to enter into a joint venture (JV) arrangement, in particular evaluating what the benefits and risks of such an arrangement would be.
3. To agree that a further report should be presented to the GMCA in September.
4. To note those recommendation contained in the commercially sensitive, Part B report referred to at Item 34 of the Agenda.

116/16 GMCA REVENUE OUTTURN 2015/16

Councillor Kieran Quinn presented a report informing members of the revenue outturn for 2015/16 and notes the position on reserves. The reports also seeks approval from Members to approve the transfer of funds to earmarked reserves and requests submitted for carry forward of underspends in to 2016/17.

RESOLVED/-

1. To note the GMCA transport revenue outturn position for 2015/16 is in line with budget after transfers to earmarked reserves.
2. To note the GMCA Economic Development and Regeneration revenue outturn position for 2015/16 which shows a favourable position of £0.933 million after transfers to earmarked reserves.
3. To approve the contribution to earmarked Economic Regeneration and Development reserves as summarised in paragraph 3.1 to report.
4. To approve the contribution of £20.398 million to earmarked transport reserves as detailed in paragraphs 4.2 – 4.6 to the report.
5. To note the TfGM revenue position for 2015/16 shows a favourable position of £0.500 million against budget as detailed in paragraph 5 to the report.
6. To note the position on reserves as detailed in paragraph 6 to the report.

7. To note the carry forward requests as detailed in paragraph 7 to the report. Any approved carry forward requests will be funded, as appropriate from the balance declared on the general reserves as at 31 March 2016. Approval for carry forward requests will sought in the Revenue budget update presented in July 2016.
8. To note that the statement of accounts will be completed by 30 June 2016 and signed by the GMCA Treasurer in accordance with audit requirements.
9. To note that the final outturn position is subject to the completion of the annual external audit to be finalised by 30 September 2016 and reported to the GMCA Audit Committee at its meeting on 16 September 2016.

117/16 GMCA CAPITAL OUTTURN 2015/16 AND 2016/17 PROGRAMME

Councillor Kieran Quinn presented a report which informed Members of the Greater Manchester Combined Authority capital outturn for 2015/16.

RESOLVED/-

1. To note the 2015/16 outturn capital expenditure compared to the forecast position presented to GMCA in January 2016.
2. To approve the addition of £0.2 million to the capital programme budget for 2016/17.

118/16 GREATER MANCHESTER INVESTMENT FRAMEWORK – CONDITIONAL APPROVAL

Councillor Kieran Quinn introduced a report which sought Greater Manchester Combined Authority approval for a loan to Zuto Limited. Members noted that the loan will be made from recycled monies.

A further report which provided additional, commercially sensitive information regarding the Greater Manchester Investment Framework was taken as read during Members' discussions on this item.

RESOLVED/-

1. To agree that the project funding application by Zuto Limited, (loan of £1,000,000) be given conditional approval.
2. To delegate authority to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of

the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loan at a) above.

3. To note the recommendations contained in the in the commercially sensitive, Part B report referred to at Item 35 of the Agenda.

119/16 EXCLUSION OF PRESS AND PUBLIC

Members noted that as the commercially sensitive information was taken as read during the consideration of Co-Commissioning Work and Health Programme (Minute 113/16), Establishment of a Greater Manchester Energy Company (Minute 115/16) and Greater Manchester Investment Framework – Conditional Approval (Minute 117/16), the recommendation to exclude members of the press and public would not be moved.

120/16 CO-COMMISSIONING WORK AND HEALTH PROGRAMME

CLERK'S NOTE: This item was considered in support of the Part A Co-Commissioning Work and Health Programme report at Minute 113/16 above.

121/16 PROPOSAL FOR GREATER MANCHESTER TO BE DESIGNATED A DEFRA PIONEER CITY REGION

CLERK'S NOTE: This item was withdrawn.

122/16 ESTABLISHMENT OF A GREATER MANCHESTER ENERGY COMPANY

CLERK'S NOTE: This item was considered in support of the Part A paper on the Energy Company for Greater Manchester at Minute 115/16, above.

123/16 GREATER MANCHESTER INVESTMENT FRAMEWORK – CONDITIONAL APPROVAL

CLERK'S NOTE: This item was considered in support of the Part A the Greater Manchester Investment Framework report at Minute 117/16 above.